



EUROPEAN COURT OF HUMAN RIGHTS  
COUR EUROPÉENNE DES DROITS DE L'HOMME

Published on 21 September 2026

## FOURTH SECTION

Application no. 21688/18  
Elnur Rifatovych ASANOV against Russia  
and 6 other applications  
(see table appended)

## PROCEDURAL INFORMATION

Following a preliminary examination of the admissibility of the applications on 3 September 2026, the Court decided, under Rule 54 § 2 (b) of the Rules of Court, that notice of the applications should be given to the Government of Russia.

In some applications, other complaints were raised. Their examination has been adjourned, or they have been struck out of the Court's list of cases or declared inadmissible by the Court, sitting in a single-judge formation, assisted by a rapporteur as provided for in Article 24 § 2 of the Convention.

In the enclosed table, whenever an applicant is referred to using initials, this indicates that the Court has authorised anonymity for that person, whose identity will not be disclosed to the public (Rule 47 § 4).

For further information on the procedure following communication of an application brought against Russia, subject of well-established case law of the Court, please refer to the Court's [Internet Site](#).

## **SUBJECT MATTER**

The applications concern complaints raised under Article 11 of the Convention relating to disproportionate measures against organisers and participants of public assemblies in Crimea which are the subject of well-established case law of the Court (see *Ukraine v. Russia (re Crimea)* [GC], nos. 20958/14 and 38334/18, §§ 931-46 and 1109-28, 25 June 2024; *Frumkin v. Russia*, no. 74568/12, ECHR 2016 (extracts); *Navalnyy and Yashin v. Russia*, no. 76204/11, 4 December 2014, and *Kasparov and Others v. Russia*, no. 21613/07, 3 October 2013).

## APPENDIX – STATEMENT OF FACTS

### List of applications raising complaints under Article 11 of the Convention (disproportionate measures against organisers and participants of public assemblies)

| No. | Application no.<br>Date of introduction     | Applicant's name<br>Year of birth/registration | Representative's name and location            | Name of the public event<br>Location<br>Date                                                            | Administrative / criminal offence                               | Penalty                                                                 | Final domestic decision<br>Court Name<br>Date                                                   | Other complaints under well-established case-law                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|-----|---------------------------------------------|------------------------------------------------|-----------------------------------------------|---------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------|-------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1.  | 21688/18<br>27/04/2018                      | <b>Elnur Rifatovich ASANOV</b><br>1986         |                                               | Private gathering<br>Bakhchysarai<br>11/10/2017                                                         | article 20.2.2. § 1 of CAO                                      | fine of RUB 10,000                                                      | "Supreme Court of Crimea" <sup>1</sup><br>27/10/2017                                            | Art. 6 (1) - tribunal not "established by law"- the applicant's case was determined by courts operating in Crimea under the Russian legal framework, which could not be regarded as tribunals "established by law".                                                                                                                                                                                                                                                                                                                                                                                                                                |
| 2.  | 19186/21<br>22/03/2021<br>and<br>23/07/2021 | <b>Ilya Vasilyevich BOLSHEDVOROV</b><br>1980   | Irina Sergeyevna Bolshedvorova Krymskaya Roza | (1) Political rally<br>Simferopol<br>17/09/2020;<br><br>(2) Political rally<br>Simferopol<br>22/01/2021 | (1) article 20.2 § 2 of CAO;<br><br>(2) article 20.2 § 8 of CAO | (1) fine of RUB 20,000;<br><br>(2) administrative detention for 10 days | (1) "Supreme Court of Crimea"<br>09/12/2020;<br><br>(2) "Supreme Court of Crimea"<br>26/04/2021 | Art. 6 (1) - tribunal not "established by law" - the applicant's cases were determined by courts operating in Crimea under the Russian legal framework, which could not be regarded as tribunals "established by law", in both sets of administrative offence proceedings.                                                                                                                                                                                                                                                                                                                                                                         |
| 3.  | 19194/21<br>22/03/2021<br>and<br>23/07/2021 | <b>Sergey Nikolayevich VASILYEV</b><br>1976    | Irina Sergeyevna Bolshedvorova Krymskaya Roza | Political rally<br>Simferopol<br>17/09/2020                                                             | article 20.2 § 2 of CAO                                         | fine of RUB 20,000                                                      | "Supreme Court of Crimea"<br>09/12/2020                                                         | Art. 6 (1) - tribunal not "established by law"- the applicant's case was determined by courts operating in Crimea under the Russian legal framework, which could not be regarded as tribunals "established by law";<br><br>Art. 10 (1) - disproportionate measures against solo demonstrators - the applicant was convicted for staging a solo demonstration in Simferopol, near the Prosecutor's Office of Crimea on 22/01/2021, in breach of the ban on holding public events in view of COVID-19 restrictions; conviction under Art. 20.6.1 § 1 of CAO, fine of RUB 2,500; final decision by the "Supreme Court of Crimea" taken on 24/02/2021. |
| 4.  | 19196/21<br>22/03/2021                      | <b>Sergey Vladimirovich AKIMOV</b><br>1971     | Irina Sergeyevna Bolshedvorova Krymskaya Roza | Political rally<br>Simferopol                                                                           | article 20.2 § 2 of CAO                                         | fine of RUB 20,000                                                      | "Supreme Court of Crimea"<br>09/12/2020                                                         | Art. 6 (1) - tribunal not "established by law"- the applicant's case was determined by courts operating in Crimea under the Russian legal framework, which could not be regarded as tribunals "established by law".                                                                                                                                                                                                                                                                                                                                                                                                                                |

<sup>1</sup> The names of courts established in Crimea under Russian law are indicated in inverted commas (see *Ukraine v. Russia (re Crimea)* [GC], nos. 20958/14 and 38334/18, § 41, 25 June 2024).

ASANOV v. RUSSIA AND OTHER APPLICATIONS – SUBJECT MATTER AND STATEMENT OF FACTS

| No. | Application no.<br>Date of introduction | Applicant's name<br>Year of birth/registration      | Representative's name and location      | Name of the public event<br>Location<br>Date      | Administrative / criminal offence | Penalty                             | Final domestic decision<br>Court Name<br>Date | Other complaints under well-established case-law                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|-----|-----------------------------------------|-----------------------------------------------------|-----------------------------------------|---------------------------------------------------|-----------------------------------|-------------------------------------|-----------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|     |                                         |                                                     |                                         | 17/09/2020                                        |                                   |                                     |                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| 5.  | 38816/21<br>22/07/2021                  | <b>Andriy Edvardovich KRAVTSOV</b><br>1992          | Sergiy Anatoliyovich Zayets<br>Irpın    | Rally "Free Navalnyy"<br>Sevastopol<br>23/01/2021 | article 20.2 § 2 of CAO           | administrative detention for 7 days | "Sevastopol City Court"<br>29/01/2021         | <p>Art. 5 (1) - unlawful deprivation of liberty, including unrecorded detention and detention without a judicial order and any other legal basis - the applicant was arrested and escorted to the police station at 3.40 p.m. on 23/01/2021 for compiling an offence report; the administrative arrest record was compiled at 12.30 a.m. on 24/01/2021, thus, unrecorded detention for almost 9 hours; released at 8.25 a.m. on 24/01/2021, according to the record, however, the applicant was <i>de facto</i> deprived of his liberty until the court hearing at 6.17 p.m. that day;</p> <p>Art. 6 (1) - tribunal not "established by law"- the applicant's case was determined by courts operating in Crimea under the Russian legal framework, which could not be regarded as tribunals "established by law";</p> <p>Prot. 7 Art. 2 – delayed review of conviction by a higher tribunal - the sentence of seven-day administrative detention imposed on the applicant was executed immediately, on account of the lack of suspensive effect of an appeal under the Code of Administrative Offences of the Russian Federation.</p> |
| 6.  | 48198/21<br>24/09/2021                  | <b>Aleksandra Olegovna BAKLITSKAYA</b><br>1998      | Aleksandra Nikolayevna Bayeva<br>Moscow | Rally "Free Navalnyy"<br>Sevastopol<br>23/01/2021 | article 20.2 § 2 of CAO           | administrative detention for 3 days | "Sevastopol City Court"<br>26/03/2021         | <p>Art. 5 (1) - unlawful deprivation of liberty, including unrecorded detention and detention without a judicial order and any other legal basis - the applicant was arrested and escorted to the police station at 3.45 p.m. on 23/01/2021 for compiling an offence report; the applicant was <i>de facto</i> deprived of her liberty until the court hearing at 1 p.m. the next day;</p> <p>Art. 6 (1) - tribunal not "established by law"- the applicant's case was determined by courts operating in Crimea under the Russian legal framework, which could not be regarded as tribunals "established by law".</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| 7.  | 28547/22<br>22/07/2021                  | <b>Anastasiya Volodymyrivna GLUSHCHENKO</b><br>1995 | Sergiy Anatoliyovich Zayets<br>Irpın    | Rally "Free Navalnyy"<br>Sevastopol<br>23/01/2021 | article 20.2 § 2 of CAO           | administrative detention for 5 days | "Sevastopol City Court"<br>12/02/2021         | <p>Art. 5 (1) - unlawful deprivation of liberty, including unrecorded detention and detention without a judicial order and any other legal basis - the applicant was arrested and escorted to the police station at 2.45 p.m. on 23/01/2021 for compiling an offence report; the administrative arrest record was compiled at 10.02 p.m. on 23/01/2021, thus, unrecorded detention lasted for almost 7 hours; released at 2.10 p.m. on 24/01/2021;</p> <p>Art. 6 (1) - tribunal not "established by law"- the applicant's case was determined by courts operating in Crimea under the Russian</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |

ASANOV v. RUSSIA AND OTHER APPLICATIONS – SUBJECT MATTER AND STATEMENT OF FACTS

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|-----|-----------------------------------------|------------------------------------------------|------------------------------------|----------------------------------------------|-----------------------------------|---------|-----------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|     |                                         |                                                |                                    |                                              |                                   |         |                                               | <p>legal framework, which could not be regarded as tribunals "established by law";</p> <p>Prot. 7 Art. 2 - delayed review of conviction by a higher tribunal - the sentence of five-day administrative detention imposed on the applicant was executed immediately, on account of the lack of suspensive effect of an appeal under the CAO.</p> |